### 108TH CONGRESS 2D SESSION

# H. R. 4060

To amend the Peace Corps Act to establish an Ombudsman and an Office of Safety and Security of the Peace Corps, and for other purposes.

## IN THE HOUSE OF REPRESENTATIVES

March 30, 2004

Mr. Hyde (for himself, Mr. Lantos, Mr. Smith of New Jersey, and Mr. Smith of Michigan) introduced the following bill; which was referred to the Committee on International Relations, and in addition to the Committee on Government Reform, for a period to be subsequently determined by the Speaker, in each case for consideration of such provisions as fall within the jurisdiction of the committee concerned

# A BILL

To amend the Peace Corps Act to establish an Ombudsman and an Office of Safety and Security of the Peace Corps, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 SECTION 1. SHORT TITLE.
- 4 This Act may be cited as the "Health, Safety, and
- 5 Security of Peace Corps Volunteers Act of 2004".

#### 1 SEC. 2. OMBUDSMAN OF THE PEACE CORPS.

- The Peace Corps Act (22 U.S.C. 2501 et seq.) is
- 3 amended by inserting after section 4 the following new
- 4 section:

### 5 "SEC. 4A. OMBUDSMAN OF THE PEACE CORPS.

- 6 "(a) Establishment.—There is established in the
- 7 Peace Corps the Office of the Ombudsman of the Peace
- 8 Corps (hereinafter in this section referred to as the 'Of-
- 9 fice'). The Office shall be headed by the Ombudsman of
- 10 the Peace Corps (hereinafter in this section referred to
- 11 as the 'Ombudsman'), who shall be appointed by and re-
- 12 port directly to the Director of the Peace Corps.
- 13 "(b) Volunteer Complaints and Other Mat-
- 14 TERS.—The Ombudsman shall receive and, as appro-
- 15 priate, inquire into complaints, questions, or concerns sub-
- 16 mitted by current or former volunteers regarding services
- 17 or support provided by the Peace Corps to its volunteers,
- 18 including matters pertaining to—
- "(1) the safety and security of volunteers;
- 20 "(2) due process, including processes relating to
- separation from the Peace Corps;
- "(3) benefits and assistance that may be due to
- 23 current or former volunteers;
- 24 "(4) medical or other health-related assistance;
- 25 and

1	"(5) access to files and records of current or
2	former volunteers.
3	"(c) Employee Complaints and Other Mat-
4	TERS.—The Ombudsman shall receive and, as appro-
5	priate, inquire into complaints, questions, or concerns sub-
6	mitted by current or former employees of the Peace Corps
7	on any matters of grievance.
8	"(d) Additional Duties.—The Ombudsman
9	shall—
10	"(1) recommend responses to individual matters
11	received under subsections (b) and (c);
12	"(2) make recommendations for administrative
13	or regulatory adjustments to address recurring prob-
14	lems or other difficulties of the Peace Corps;
15	"(3) identify systemic issues that relate to the
16	practices, policies, and administrative procedures of
17	the Peace Corps affecting volunteers and employees;
18	and
19	"(4) call attention to problems not yet ade-
20	quately considered by the Peace Corps.
21	"(e) STANDARDS OF OPERATION.—The Ombudsman
22	shall carry out the duties under this section in a manner
23	that is—
24	"(1) independent, impartial in the conduct of
25	inquiries, and confidential; and

1	"(2) consistent with the revised Standards for
2	the Establishment and Operation of Ombudsman
3	Offices (August 2003) as endorsed by the American
4	Bar Association.
5	"(f) Involvement in Matters Subject to Ongo-
6	ing Adjudication, Litigation, or Investigation.—
7	The Ombudsman shall refrain from any involvement in the
8	merits of individual matters that are the subject of ongo-
9	ing adjudication or litigation, or investigations related to
10	such adjudication or litigation.
11	"(g) Reports.—
12	"(1) In general.—Not later than 180 days
13	after the date of the enactment of this section, and
14	semiannually thereafter, the Ombudsman shall sub-
15	mit to the Director of the Peace Corps, the Chair of
16	the Peace Corps National Advisory Council, and
17	Congress a report containing a summary of—
18	"(A) the complaints, questions, and con-
19	cerns considered by the Ombudsman;
20	"(B) the inquiries completed by the Om-
21	budsman;
22	"(C) recommendations for action with re-
23	spect to such complaints, questions, concerns,
24	or inquiries: and

1	"(D) any other matters that the Ombuds-
2	man considers relevant.
3	"(2) Confidentiality.—Each report sub-
4	mitted under paragraph (1) shall maintain confiden-
5	tiality on any matter that the Ombudsman considers
6	appropriate in accordance with subsection (e).
7	"(h) Definition.—In this section, the term 'em-
8	ployee' means an employee of the Peace Corps, an em-
9	ployee of the Office of Inspector General of the Peace
10	Corps, an individual appointed or assigned under the For-
11	eign Service Act of 1980 (22 U.S.C. 3901 et seq.) to carry
12	out functions under this Act, or an individual subject to
13	a personal services contract with the Peace Corps.".
14	SEC. 3. OFFICE OF SAFETY AND SECURITY OF THE PEACE
15	CORPS.
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	The Peace Corps Act (22 U.S.C. 2501 et seq.), as
17	The Peace Corps Act (22 U.S.C. 2501 et seq.), as amended by section 2 of this Act, is further amended by
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17	amended by section 2 of this Act, is further amended by
17 18	amended by section 2 of this Act, is further amended by inserting after section 4A the following new section:
17 18 19	amended by section 2 of this Act, is further amended by inserting after section 4A the following new section:  "SEC. 4B. OFFICE OF SAFETY AND SECURITY OF THE
17 18 19 20	amended by section 2 of this Act, is further amended by inserting after section 4A the following new section:  "SEC. 4B. OFFICE OF SAFETY AND SECURITY OF THE PEACE CORPS.
17 18 19 20 21	amended by section 2 of this Act, is further amended by inserting after section 4A the following new section:  "SEC. 4B. OFFICE OF SAFETY AND SECURITY OF THE PEACE CORPS.  "(a) ESTABLISHMENT.—There is established in the
17 18 19 20 21 22	amended by section 2 of this Act, is further amended by inserting after section 4A the following new section:  "SEC. 4B. OFFICE OF SAFETY AND SECURITY OF THE PEACE CORPS.  "(a) ESTABLISHMENT.—There is established in the Peace Corps the Office of Safety and Security of the Peace

l	appointed by and report directly to the Director of the
2	Peace Corps.
3	"(b) Responsibilities.—The Office established
4	under subsection (a) shall be responsible for all safety and
5	security activities of the Peace Corps, including back-
6	ground checks of volunteers and staff, safety and security
7	of volunteers and staff (including training), safety and se-
8	curity of facilities, security of information technology, and
9	other responsibilities as required by the Director.
10	"(c) Sense of Congress.—It is the sense of Con-
11	gress that—
12	"(1) the Associate Director of Safety and Secu-
13	rity of the Peace Corps, as appointed pursuant to
14	subsection (a) of this section, should assign a Peace
15	Corps country security coordinator for each country
16	where the Peace Corps has a program of volunteer
17	service for the purposes of carrying out the field re-
18	sponsibilities of the Office established under sub-
19	section (a); and
20	"(2) each country security coordinator—
21	"(A) should be under the supervision of
22	the Peace Corps country director in each such
23	country;
24	"(B) should report directly to the Asso-
25	ciate Director of Safety and Security of the

1	Peace Corps, as appointed pursuant to sub-
2	section (a) of this section, on all matters of im-
3	portance as the country security coordinator
4	considers necessary;
5	"(C) should be responsible for coordinating
6	with the regional security officer of the Peace
7	Corps responsible for the country to which such
8	country security officer is assigned; and
9	"(D) should be a United States citizen who
10	has access to information, including classified
11	information, relating to the possible threats
12	against Peace Corps volunteers.".
13	SEC. 4. OFFICE OF MEDICAL SERVICES OF THE PEACE
13 14	SEC. 4. OFFICE OF MEDICAL SERVICES OF THE PEACE CORPS.
14	CORPS.
14 15	corps.  (a) Report on Medical Screening and Place-
14 15 16 17	CORPS.  (a) REPORT ON MEDICAL SCREENING AND PLACE-MENT COORDINATION.—Not later than 120 days after the
14 15 16 17	corps.  (a) Report on Medical Screening and Place- Ment Coordination.—Not later than 120 days after the date of the enactment of this Act, the Director of the
14 15 16 17	corps.  (a) Report on Medical Screening and Place-Ment Coordination.—Not later than 120 days after the date of the enactment of this Act, the Director of the Peace Corps shall submit to the appropriate congressional
14 15 16 17 18	corps.  (a) Report on Medical Screening and Place-Ment Coordination.—Not later than 120 days after the date of the enactment of this Act, the Director of the Peace Corps shall submit to the appropriate congressional committees a report that—
14 15 16 17 18 19 20	corps.  (a) Report on Medical Screening and Place- Ment Coordination.—Not later than 120 days after the date of the enactment of this Act, the Director of the Peace Corps shall submit to the appropriate congressional committees a report that—  (1) describes the medical screening procedures

worldwide clearance, limited clearance, a deferral pe-

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1	riod, or is not medically, including psychologically,
2	qualified to serve in the Peace Corps as a volunteer;
3	(2) describes the procedures and guidelines
4	used by the Peace Corps to ensure that applicants
5	for Peace Corps service are matched with a host
6	country where the applicant, reasonable accommoda-
7	tions notwithstanding, can complete at least two
8	years of volunteer service without interruption due
9	to foreseeable medical conditions; and
10	(3) with respect to each of the fiscal years 2000
11	through 2003 and the first six months of fiscal year
12	2004, states the number of—
13	(A) medical screenings of applicants con-
14	ducted;
15	(B) applicants who have received world-
16	wide clearance, limited clearance, deferral peri-
17	ods, and medical disqualifications to serve;
18	(C) appeals to the Medical Screening Re-
19	view Board of the Peace Corps and the number
20	of times that an initial screening decision was
21	upheld;
22	(D) requests to the head of the office re-
23	sponsible for medical services of the Peace
24	Corps for reconsideration of a decision of the
25	Medical Screening Review Board and the num-

- ber of times that the decision of the Medical Screening Review Board was upheld by the head of such office;
  - (E) Peace Corps volunteers who became medically qualified to serve because of a decision of the Medical Screening Review Board and who were later evacuated or terminated their service early due to medical reasons;
  - (F) Peace Corps volunteers who became medically qualified to serve because of a decision of the head of the office responsible for medical services of the Peace Corps and who were later evacuated or terminated their service early due to medical reasons;
  - (G) Peace Corps volunteers who the agency has had to separate from service due to the discovery of undisclosed medical information; and
  - (H) Peace Corps volunteers who have terminated their service early due to medical, including psychological, reasons.
- 21 (b) DEFINITION.—In subsection (a), the term "ap-22 propriate congressional committees" means the Com-23 mittee on International Relations of the House of Rep-24 resentatives and the Committee on Foreign Relations of 25 the Senate.

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1	(c) Full Time Director of Medical Services.—
2	Section 4(c) of the Peace Corps Act (22 U.S.C. 2503(c))
3	is amended by adding at the end the following new para-
4	graph:
5	"(5) The Director of the Peace Corps shall en-
6	sure that the head of the office responsible for med-
7	ical services of the Peace Corps does not occupy any
8	other position in the Peace Corps.".
9	SEC. 5. REPORTS ON THE "FIVE YEAR RULE" AND ON WORK
10	ASSIGNMENTS OF VOLUNTEERS OF THE
11	PEACE CORPS.
12	(a) Report by the Comptroller General.—
13	(1) In general.—Not later than one year
14	after the date of enactment of this Act, the Comp-
15	troller General shall submit to the appropriate con-
16	gressional committees a report on the effects of the
17	limitation on the duration of employment, appoint-
18	ment, or assignment of officers and employees of the
19	Peace Corps under section 7 of the Peace Corps Act
20	(22 U.S.C. 2506) on the ability of the Peace Corps
21	to effectively manage Peace Corps operations.
22	(2) Contents.—The report described in para-
23	graph (1) shall include—
24	(A) a description of such limitation:

1	(B) a description of the history of such
2	limitation and the purposes for which it was en-
3	acted and amended;
4	(C) an analysis of the impact of such limi-
5	tation on the ability of the Peace Corps to re-
6	cruit capable volunteers, establish productive
7	and worthwhile assignments for volunteers, pro-
8	vide for the health, safety, and security of vol-
9	unteers, and, as declared in section 2(a) of the
10	Peace Corps Act (22 U.S.C. 2501(a)), "pro-
11	mote a better understanding of the American
12	people on the part of the peoples served and a
13	better understanding of other peoples on the
14	part of the American people";
15	(D) an assessment of whether the applica-
16	tion of such limitation has accomplished the ob-
17	jectives for which it was intended; and
18	(E) recommendations, if any, for legisla-
19	tion to amend provisions of the Peace Corps
20	Act relating to such limitation.
21	(b) Report on Work Assignments of Volun-
22	TEERS.—
23	(1) In general.—Not later than 180 days
24	after the date of the enactment of this Act, the Di-
25	rector of the Peace Corps shall submit to the appro-

- priate congressional committees a report on the extent to which the work assignments of Peace Corps volunteers fulfill the commitment of the Peace Corps to ensuring that such assignments are well developed, with clear roles and expectations, and that volunteers are well-suited for their assignments.
  - (2) Contents.—The report described in paragraph (1) shall include—
    - (A) an assessment of the extent to which agreements between the Peace Corps and host countries delineate clear roles for volunteers in assisting host governments to advance their national development strategies;
    - (B) an assessment of the extent to which the Peace Corps recruits volunteers who have skills that correlate with the expectations cited in the country agreements and assigns such volunteers to such posts;
    - (C) a description of procedures for determining volunteer work assignments and minimum standards for such assignments;
    - (D) a volunteer survey on health, safety, and security issues as well as satisfaction surveys which will have been conducted after the date of the enactment of this Act; and

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1	(E) an assessment of the plan of the Peace
2	Corps to increase the number of volunteers who
3	are assigned to projects in sub-Saharan Africa,
4	Asia, and the Western Hemisphere, particularly
5	among communities of African descent within
6	countries in the Western Hemisphere, which
7	help combat HIV/AIDS and other global infec-
8	tious diseases.
9	(c) Definition.—In this section, the term "appro-
10	priate congressional committees" means the Committee on
11	International Relations of the House of Representatives
12	and the Committee on Foreign Relations of the Senate.
13	SEC. 6. INSPECTOR GENERAL OF THE PEACE CORPS.
14	(a) Establishment of Independent Inspector
15	GENERAL.—
16	(1) IN GENERAL.—The Inspector General Act
17	of 1978 (5 U.S.C. App.) is amended—
18	(A) in section 8G(a)(2), by striking ", the
19	Peace Corps";
20	(B) in section $9(a)(1)$ , by adding at the
21	end the following new subparagraph:
22	"(X) of the Peace Corps, the office of that
23	agency referred to as the 'Office of Inspector
24	General'; and"; and
25	(C) in section 11—

1	(i) in paragraph (1), by striking "or
2	the Office of Personnel Management" and
3	inserting "the Office of Personnel Manage-
4	ment, or the Peace Corps"; and
5	(ii) in paragraph (2), by inserting ",
6	the Peace Corps" after "the Office of Per-
7	sonnel Management''.
8	(2) TECHNICAL AMENDMENT.—Section
9	9(a)(1)(U) of the Inspector General Act of 1978 (5
10	U.S.C. App.) is amended by striking "and" at the
11	end.
12	(b) Temporary Appointment.—The Director of
13	the Peace Corps may appoint an individual to assume the
14	powers and duties of the Inspector General of the Peace
15	Corps under the Inspector General Act of 1978 (5 U.S.C.
16	App.) on an interim basis until such time as a person is
17	appointed by the President, by and with the advice and
18	consent of the Senate, pursuant to the amendments made
19	in this section.
20	(e) Exemption From Employment Term Limits
21	UNDER THE PEACE CORPS ACT.—
22	(1) In General.—Section 7 of the Peace
23	Corps Act (22 U.S.C. 2506) is amended—
24	(A) by redesignating subsection (c) as sub-
25	section (b); and

1	(B) by adding at the end the following new
2	subsection:
3	"(c) The provisions of this section that limit the dura-
4	tion of service, appointment, or assignment of individuals
5	shall not apply to—
6	"(1) the Inspector General of the Peace Corps;
7	"(2) officers of the Office of the Inspector Gen-
8	eral of the Peace Corps;
9	"(3) any individual whose official duties pri-
10	marily include the safety and security of Peace
11	Corps volunteers or employees;
12	"(4) the head of the office responsible for med-
13	ical services of the Peace Corps; or
14	"(5) any health care professional within the of-
15	fice responsible for medical services of the Peace
16	Corps.".
17	(2) Conforming amendment.—The first pro-
18	viso of section 15(d)(4) of the Peace Corps Act (22
19	U.S.C. $2514(d)(4)$ ) is amended by striking "7(e)"
20	and inserting "7(b)".
21	(d) Compensation.—Section 7 of the Peace Corps
22	Act (22 U.S.C. 2506), as amended by subsection (c) of
23	this section, is further amended by adding at the end the
24	following new subsection:

- 1 "(d) The Inspector General of the Peace Corps shall
- 2 be compensated at the rate provided for level IV of the
- 3 Executive Schedule under section 5315 of title 5, United

4 States Code.".

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